1. **Purpose**

The Anglican Schools Commission (ASC) has developed this policy and procedures document in line with the requirements of the Children, Youth and Families Act 2005 (Victoria). Its aim is to assist Principals, teachers and other school staff to deal appropriately with the mandatory reporting of child sexual abuse or physical injury. All children have a right to be protected from harm and all school staff have a duty of care to students during school hours and at other times when staff/student relationships exist.

This policy is designed to be read in conjunction with the *Child Safe Policy – Victoria* and the *Reporting of Abuse and Neglect Policy and Procedures – Victoria*.

2. **Definitions**

2.1 **What is mandatory reporting?**

Mandatory reporting legislation in Victoria requires specific people while engaged in official duties or professional practice, to report suspected child sexual abuse or physical injury to the Department of Health & Human Services (DHHS) Child Protection if they form a belief, based on reasonable grounds that a child is in need of protection on the following grounds:

- The child has suffered, or is likely to suffer, significant harm as a result of physical injury and the child’s parents/carers have not protected, or are unlikely to protect, the child from harm of that type;
- The child has suffered, or is likely to suffer, significant harm as a result of sexual abuse and the child’s parents/carers have not protected, or are unlikely to protect, the child from harm of that type.

Other forms of abuse (emotional, psychological and neglect) should also be reported, but there is no penalty if the report doesn’t occur (see *Reporting of Abuse and Neglect Policy and Procedures – Victoria*).

2.2 **Who are Mandatory Reporters?**

- Registered principals and teachers
- Registered medical practitioners and psychiatrists
- Registered nurses including school nurses
- Members of the police force

A teacher is defined as someone who is registered under the Victorian Institute of Teaching Act 2001 and includes pre-service and visiting teachers.

2.3 **Who is a ‘child’?**

A child is defined as a person who is under the age of 17 years or, in the absence of positive evidence of age, as a person who is apparently under 17 years of age.

2.4 **Is a student aged 17 and over a ‘child’?**

Students aged 17 and over may attend school but are legally considered adults and as such the DHHS does not have a child protection mandate for them. They can be considered potentially vulnerable, however, and in need of specialist services and schools do owe a duty of care towards them. Schools should contact the Victoria Police when
aware of any assault or crime against a young adult.

2.5 What is Sexual Abuse?

Sexual abuse is when person uses their authority or power over a child or young person to engage in sexual activity. Examples include sexual penetration, inappropriate touching, and exposure to sexual acts or pornographic materials.

2.6 What is Physical Abuse?

Physical abuse consists of any non-accidental form of injury or serious physical harm inflicted on a child or young person by any person. Physical abuse does not mean reasonable discipline, though it may result from excessive or inappropriate discipline. Physical abuse can include beating, shaking, burning and assault with implements.

Physical injury and significant harm to a child or young person may also result from a failure of a parent or caregiver to adequately ensure the safety of a child, exposing the child to extremely dangerous or life threatening situations. Physical abuse also includes fabricated illness syndrome and female genital mutilation.

2.7 What is grooming?

Grooming is when a person engages in predatory conduct to prepare a child for sexual activity at a later time. Grooming can include communicating and/or attempting to befriend or establish a relationship or other emotional connection with the child or their parent/carer. Examples of grooming behaviours include:

• inappropriate personal communication;
• inappropriate extending a relationship outside of school hours;
• testing professional boundaries (e.g. talking about sex with students);
• developing a ‘special relationship’ with a student and attempting to keep it a secret.

The maximum penalty is up to 10 years imprisonment.

3. Indicators of Sexual Abuse

The following list of indicators is not exhaustive but is a list of possible indicators as provided by DHHS Child Protection.

A single indicator may not always provide conclusive evidence, however, a combination of several indicators should be treated very seriously. The examples of indicators listed may not necessarily be exclusive to a single category.

Indicators should be considered in the context of their consistency with the child's medical history, developmental stage, capabilities and characteristic behaviour or attitudes.

Absence of any indicators does not necessarily mean that a child has not been abused. Professional judgment should also be used when considering a child at risk.

Sexual

• Inappropriate sexual behaviour for their age and developmental level (such as sexually touching other children and themselves)
• Inappropriate knowledge about sex for their age
• Disclosure of abuse either directly, or indirectly through drawings, play or writing
• Pain or bleeding in the anal or genital area, with redness or swelling
• Fear of home, a specific place, a particular adult; excessive fear of men or women
• Poor or deteriorating relationships with adults and peers
• Poor self-care/personal hygiene
• Complaining of headaches, stomach pains or nausea without physiological basis
• Sleeping difficulties
• Truancy or running away from home
• Delinquent or aggressive behaviour
• Depression
• Self-injurious behaviour, including drug/alcohol abuse, prostitution, self-mutilation, attempted suicide
• Sudden decline in academic performance, poor memory and concentration
• Wearing of provocative clothing, or layers of clothes to hide injuries
• Child or young person implies that they have to keep secrets
• Presence of sexually transmitted infection, or frequent urinary tract infections
• Regressive behaviour such as bed wetting and soiling or speech loss
• Promiscuity.

Physical
• Child or young person states that an injury has been inflicted by someone else (caregiver or other), or offers an inconsistent or unlikely explanation or can’t remember the cause of the injury;
• Unusual fear of physical contact with adults (e.g. flinches if unexpectedly touched);
• Wearing clothes unsuitable for weather conditions (such as long sleeved tops) to hide injuries;
• Wariness or fear of a parent/caregiver; reluctance to go home;
• No reaction or little emotion displayed when hurt;
• Little or no fear when threatened;
• Habitual absences from school without explanations (the caregiver may be keeping the child or young person away until signs of injury have disappeared);
• Overly compliant, shy, withdrawn, passive and uncommunicative;
• Fearfulness when other children cry or shout;
• Unusually nervous or hyperactive, aggressive, disruptive and destructive to self and/or others;
• Excessively friendly with strangers;
• Bruises or welts, in facial areas and other areas of the body, including any in unusual configurations, or those that look like the object that made the injury e.g. belt, hand;
• Burns from boiling water, oil or flames or in the shape of the object used to make them e.g. iron;
• Fractures, especially those not consistent with the explanation;
• Other physical indicators including cuts and grazes, bite marks, multiple injuries, poisoning and internal injuries.

4. Reporting Procedures for Mandatory Reporters

4.1 As a school staff member, you must keep clear and comprehensive notes relating to incidents, disclosures and allegations of child abuse using the Responding to Suspected Child Abuse: Template. Refer to:

4.2 Mandatory reporters have an obligation to take the necessary action to ensure a child is protected from further harm and are key in the identification of child sexual or physical abuse through personal observation or disclosure by the student concerned or a friend.

4.3 Once a mandatory reporter has formed a belief, based on reasonable grounds that a child is or has been sexually abused or physically abused, they are legally required to report to DHHS Child Protection or Child FIRST.

A report must be made each time you become aware of any further reasonable grounds for your belief.

4.4 The Mandatory Reporting Service operates 24 hours a day, 7 days a week.

Failure to make a report can incur a maximum penalty of three (3) years imprisonment.

4.5 The mandatory reporter should attempt to file the report on the same day the belief is formed.
4.6 Mandatory reporter will make a report to the applicable agency as per the Step by Step guide to making a report to Child Protection or Child FIRST (Appendix C).

4.7 The mandatory reporter is protected by confidentiality legislation, except in limited circumstances. He/she is also protected from civil or criminal liability as long as the report was made in good faith.

4.8 Mandatory reporters can share information without legal or professional consequences, with family services such as Child FIRST and DHHS Child Protection to help protect vulnerable children. Child FIRST and DHHS Child Protection can also now consult teachers and principals when they are deciding how best to respond to a referral or a report they have received. Information that is provided should be directly related to the mandatory reporter’s concerns, not based on second-hand information.

4.9 It is **not** the teacher’s role to conduct any investigation or to confront the suspected perpetrator or to intervene with the child’s family. Teachers do not have to have proof or prove that a child or young person has been harmed. This is the responsibility of specialist child protection workers and possibly the police.

4.10 Mandatory reporters who have general concerns for the wellbeing of the child but have assessed that the child is not at immediate risk of harm must make a referral to Child FIRST.

4.11 Teachers who have concerns that child sexual abuse or physical abuse is occurring or has occurred are welcome to consult with the Principal and other specialists, including the School Nurse, Pastoral Dean, School Chaplain, School Psychologist or School Counsellor, and Child Safety Officer.

4.12 If the principal does not share the teacher’s belief that a child or young person is in need of protection, the teacher must still make a mandatory report. It is recommended that the principal is informed that a report has been made.

4.13 If a group of mandated reporters share a belief, based on reasonable grounds, that a child or young person is in need of protection from physical or sexual abuse, only one mandatory reporter needs to make the report. It is the responsibility of the others to be satisfied that the report is made promptly and that all the reasonable grounds are included in the notification.

4.14 Teachers are advised to keep brief, written, dated notes of their suspicions or observations to assist them in completing a mandatory report. Anecdotal records and other written information must be regarded as confidential and used in a professional manner. They may be subject to a court order that the records be made available to the court and to other persons for the purpose of legal proceedings. When and if appropriate they may give a copy of any notes to the Principal, who will store these confidential notes in a secure place.

4.15 If a student starts to disclose in class or any other public area, the teacher should use the strategy of protective interrupting (see Appendix B for further information).

4.16 If a student discloses to a teacher in private and tries to elicit a promise that the teacher will not tell anyone, it is important for the teacher to explain that he/she has concerns about the student’s safety and will have to take action to ensure the student is protected from further abuse. This may include discussing it with the Principal. (For detailed information about dealing with a disclosure, see the Child Safe Policy - Victoria.)

4.17 Teachers must not engage in general staffroom discussion about a disclosure.

4.18 School staff who have access to information regarding suspected or disclosed child abuse or neglect have a clear obligation to observe appropriate confidentiality in relation to the entire matter, and an obligation to ensure that this information is secure.

4.19 There are some circumstances where contacting parents/carers may place the child at greater risk, therefore advice must be sought from the DHHS Child Protection or the Police (depending on who the report was made to) prior to informing the parent/carer of the concerns regarding the child.
4.20 Should allegations of any kind of abuse be made against the Principal, the teacher should not discuss this with the Principal but must go directly to the Chair of the School Council.

5. Failure to disclose

This applies to all adults (not just professionals who work with children) who form a reasonable belief that another adult may have committed a sexual offence against a child under 16 years old and fail to report this information to the Victoria Police.

*Reasonable belief* might be formed when:

- A child states that they have been sexually abused;
- A child states that they know someone who has been sexually abused (sometimes the child may be talking about themselves);
- Someone who knows a child states that the child has been sexually abused;
- Professional observations of the child’s behaviour or development leads a professional to form a belief that the child has been sexually abused;
- Signs of sexual abuse leads to a belief that the child has been sexually abused.

A person will not be guilty if he/she has a *reasonable excuse* for not disclosing the information. A reasonable excuse includes:

- Fear for Safety: reasonable fear for their own safety or the safety of another person;
- Information already disclosed: already reported under the mandatory reporting obligations to DHHS Child Protection. However, further instances of abuse must be reported – see 4.3.

Failure to disclose a sexual offence based on concerns for the interests of the perpetrator or organisations (e.g. concerns about reputation, legal liability or financial status) will not be regarded as a reasonable excuse.

Penalty of imprisonment up to three (3) years.

6. Failure to protect

6.1 This applies to a person in a position of authority within an organisation who:

- Knows there is a substantial risk that a child under the age of 16, under the care, supervision or authority of an organisation will become a victim of a sexual offence committed by an adult associated with the organisation (e.g. employee, contractor, volunteer, visitor); and
- Negligently fails to remove or reduce the risk of harm.

6.2 The Principal (or Person in Authority) must remove the person posing the risk from any contact with children and report them to the relevant authorities. This person must not be allowed contact with other children e.g. relocated to another school during investigations.

6.3 If the alleged perpetrator is a licensed provider from the Anglican Diocese, then the Diocese will be notified of the allegation by the Principal, or if this is not appropriate, the Chair of the School Council.

6.4 The maximum penalty is five years’ imprisonment.

7. Reporting Procedures for Non-Teaching Staff (non-mandatory reporters)

7.1 Only teachers, principals, doctors, psychiatrists, nurses and police officers are mandatory reporters. Non-mandatory reporters in schools would include registered psychologists, social workers, speech pathologists, teacher assistants and non-teaching staff including administration, canteen staff and cleaners.

7.2 Non-mandatory reporters must report concerns that involve the safety of children and young people to the Principal.
7.3 Should the concern involve an allegation made against the Principal, the staff member should not discuss this with the Principal but must report directly to the Chair of the School Council.

8. Roles and Responsibilities of other parties in relation to child sexual abuse

Note: the full list of Roles and Responsibilities in all aspects of Child Protection are covered in the Child Safe Policy – Victoria and must be read in conjunction with this policy.

8.1 The Anglican Schools Commission

8.1.1 If a Principal is aware that a mandatory report has been made to the DHHS Child Protection, the Principal should inform the CEO of the Anglican Schools Commission as the official representative of the School Authority, and as part of the school’s critical incident procedures.

8.1.2 The Anglican Schools Commission Office will:
- Assist Principals in arranging appropriate professional development for designated staff in the principles, policy and procedures in child protection.
- Assist Principals in arranging professional development for designated staff in a protective behaviours curriculum.
- If necessary, assist the Principal or her/his delegate when a case of child sexual abuse or neglect is disclosed, or where there is belief, on reasonable grounds that abuse or neglect has occurred, to follow the procedures on notification of abuse to the appropriate child protection authority or service.
- Assist the Principal in ensuring that members of staff of the school making the referral are offered appropriate support to adjust to any consequences of the referral.
- Assist Principals in arranging appropriate professional development for designated staff in the principles, policy and procedures in child protection.

8.2 The Principal

8.2.1 The Principal is responsible for all aspects of school management including assisting the teacher, child and relevant specialist authorities, if requested.

8.2.2 The Principal must ensure that the school’s pastoral care and/or curriculum structures address the issue of child sexual abuse and protective behaviours.

8.2.3 The Principal must ensure that all staff members receive appropriate training in the detection and reporting of child sexual and physical abuse. Further information on the detection and reporting of child abuse is provided in the policies listed in Section 3.

8.2.4 In the case of sexual or physical abuse, it is the mandatory reporter who is required to make the report to DHHS Child Protection.

8.2.5 Any staff member who is a mandatory reporter must advise the Principal in regard to any report they make to DHHS Child Protection as soon as is practicable to do so.

8.2.6 Advice must be sought from DHHS Child Protection, Child FIRST or the Police in regard to providing any information to others, including the parents/carers, about the report or the child concerned. Mandatory reporters are able to share information with DHHS Child Protection and Child FIRST without legal or professional consequences, as long as it is done in good faith.

8.2.7 Should any disclosure or concern of sexual abuse relate to the behaviour of a staff member, the Principal must report the matter to the Victorian Institute of Teaching (VIT) and to the CEO of the ASC. The identity of the reporter must be protected at all times, in line with the Children, Youth and Families Act 2005.

8.2.8 The Principal, assisted by the mandatory reporter, must retain records of all communication with DHHS Child Protection, Child FIRST, the Police, the VIT, the PSU
and the CEO of the ASC and the subsequent actions, of which he/she is privy. All records must be stored in a secure place to ensure confidentiality and kept separate from any other file on the student. There should be an indication on the student’s general file that other confidential records are being kept separately without revealing the nature of those records.

8.2.9 The Principal, with the appropriate assistance, must undertake ongoing support for the teacher, the student and anyone else affected by this process or its outcomes. Confidentiality must be maintained.

8.2.10 If the Police conduct an interview at school, the Principal (or delegate) may if necessary, act as an independent person where the child is a victim, unless they believe it will place them in a conflict of interest.

8.3 The Department for Health and Human Services - Child Protection

8.3.1 The Department of Human Services, (part of the Department of Health and Human Services) is the government department with the statutory authority to investigate concerns relating to child sexual or physical abuse in Victoria.

8.3.2 In the case of sexual or physical abuse, the mandatory reporter must provide a written report to DHHS Child Protection.

8.3.3 DHHS Child Protection and Child FIRST can be used initially in a consultative role if either the Principal or the teacher is concerned about a child and unsure of what action to take.

8.3.4 The role of the DHHS Child Protection is to:
• Receive reports from people who believe a child needs protection from abuse or neglect.
• Provide advice to people who report cases of abuse or neglect.
• Investigate when a child is believed to have been abused or is at risk of abuse or neglect.
• Refer children and families to services in the community for ongoing support and harm prevention.
• Take matters to the Children’s Court if the child’s safety within the family cannot be guaranteed.
• Supervise children on legal orders granted by the Children’s Court.

8.3.5 DHHS Child Protection may conduct interviews of children without parental knowledge or consent of the parent/carers, although this will only occur in exceptional circumstances and if it is in the child’s best interests to proceed in this manner.

8.4 Victoria Police

8.4.1 Victoria Police may play a role in responding to allegations of child sexual or physical abuse when informed by DHHS Child Protection.

8.4.2 In all cases of sexual abuse, physical abuse and serious neglect where DHHS Child Protection is investigating, Victoria Police must work with DHHS Child Protection for the duration of the Child Protection investigation. This means that Victoria Police and DHHS Child Protection will conduct joint interviews with the child alleged non-offending and offending parents/carers and any other persons relevant to the investigation to determine whether criminal charges will be laid.

8.5 The Professional Standards Unit of the Diocese of Melbourne

8.5.1 The Professional Standards Unit (PSU) investigates reports of sexual misconduct and child abuse made against an employee of the Anglican Church and its incorporated bodies and unincorporated organisations.

8.5.2 School Principals must refer to the PSU any disclosures or strong concerns relating to the behaviour of staff members. The identity of the reporter must be protected at
all times, in line with the Children, Youth and Families Act 2005.

8.5.3 The PSU will investigate the matter and make a recommendation to the school.

8.6 The Victorian Institute of Teaching

8.6.1 School Principals must notify the VIT straight away if he/she become aware that a registered teacher you employ is charged with, committed for trial for or convicted or found guilty of a sexual offence.

8.6.2 The VIT will gather relevant information about concerns in relation to a teacher and determine appropriate disciplinary responses.
**APPENDIX A**

**Questions and Concerns**

**Must I keep written records?**
As a teacher you should keep brief written records of your observations including dates, the nature of the indicators and injuries, if any. Principals are also expected to keep written records of the notification. Student Services personnel should also keep records of their involvement in such cases (e.g. the school nurse should keep records of physical indicators, and the Chaplain and other Student Services personnel keep records of behavioural and family indicators). All these records must be treated as highly confidential and stored securely and separately from other student records.

**Can the written records I keep be used in evidence?**
Yes. If the investigating officers want to use the school's written records they must apply in writing to the Principal. All types of official records kept in these cases may be the subject of court orders that the records be made available to the court and to other persons for the purposes of legal proceedings. If the Principal or a teacher receives a subpoena, the CEO of the ASC must be notified and legal advice sought through the Anglican Schools Commission Office.

**Is there a time limit on suspected offences? Am I expected to report an offence that happened, for example, five years ago?**
There is generally no time limit on laying charges for offences relating to child abuse and neglect. That is a matter for the appropriate prosecuting authority. All suspected cases of child abuse and neglect should be reported, irrespective of when they may have occurred.

**How soon after finding out about a case of child sexual abuse am I expected to make a notification?**
Mandatory Reporters are required to report directly to DHHS Child Protection. As soon as possible and if appropriate, any staff member who is a teacher should advise the Principal as soon as it is practicable to do so.

**Can I be called to give evidence?**
Yes, a staff member can be called to give evidence. The most likely time when a staff member (notifier) would be required to appear in court is when they have received a disclosure from a child, and this was the first time the child had disclosed the abuse.

**What will happen if I have to go to court? What legal support will the Anglican Schools Commission provide?**
If you are called to give evidence in a child protection case, you will not lose pay. Ensure that your Principal is informed if you are required to attend court. The Anglican Schools Commission office can arrange for legal support and advice on making statements. Ensure that you prepare yourself for the courtroom experience and arrange to communicate directly with your legal representative prior to the hearing.
Am I expected to report abuse if the perpetrator is a colleague or someone I know?
Yes. The identity of the perpetrator is irrelevant to the responsibility of teachers to report. The procedures outlined in this document apply, whoever the perpetrator is.

Does the offender have to be told who notified?
It is the policy of the Department of Health and Human Services and the Victoria Police not to reveal the identity of persons notifying child abuse and neglect. However, where a person who has notified an alleged offence is required to give evidence, their identity may be revealed in those proceedings. In extremely limited circumstances a court may also order that information which could identify the person who notified an alleged offence be disclosed. Any breaches of this policy should be reported to the Principal who in turn will advise the CEO of the Anglican Schools Commission.

It is important to note that the safety and welfare of the child is all important and that this is the primary concern of the school, the Anglican Schools Commission and the Department for Health and Human Services Action will be taken to protect the child.
Dealing with a disclosure

When managing a disclosure, staff should:

- Listen to the child and allow them to speak.
- Stay calm and not display expressions of panic or shock.
- Use a neutral tone with no urgency and where possible use the child’s language and vocabulary.
- Be patient and non-judgmental throughout.
- Highlight to the child that they are doing the right thing in telling you about what has happened and that it is not their fault.
- Do not ask leading questions, but instead, gently ask, "What happened next?" rather than "Why?"
- Be patient and allow the child to talk at their own pace and in their own words.
- Not pressure the child into telling you more than they want to.
- Reassure the child that you believe them and that disclosing the matter was the right thing to do.
- Use verbal facilitators such as, "Okay, I see", restate the child’s previous statement, and use non-suggestive words of encouragement, designed to keep the child talking in an open-ended way.
- Tell the child you are required to report to the relevant authority to help stop the abuse, and explain the role of these authorities if appropriate.

When managing a disclosure, staff should AVOID:

- asking questions that are investigative and potentially invasive. This may make the child feel uncomfortable and may cause the child to withdraw.
- going over the information time and time again (you are only gathering information to help you form a belief on reasonable grounds that you need to make a report to the relevant authority).
FOUR CRITICAL ACTIONS FOR SCHOOLS
Responding to Incidents, Disclosures and Suspicions of Child Abuse

1. RESPONDING TO AN EMERGENCY
   - If there is no risk of immediate harm go to Action 2.
   - If a child is at immediate risk of harm you must ensure their safety by:
     • separating alleged victims and others involved
     • administering first aid
     • calling 000 for urgent medical and/or police assistance
   - Identifying a contact person at the school for future liaison with Police.

2. REPORTING TO AUTHORITIES
   - As soon as immediate health and safety concerns are addressed you must report all incidents, suspicions and disclosures of child abuse as soon as possible. Failure to report physical and sexual child abuse may amount to a criminal offence.
   - Q: Where does the source of suspected abuse come from?

3. CONTACTING PARENTS/CAREERS
   - Your Principal must consult with DHHS Child Protection or Victoria Police to determine what information can be shared with parents/carers. They may advise:
     • not to contact the parents/carer (in circumstances where the parents are alleged to have engaged in the abuse, or the child is a mature minor and does not wish for their parent/carer to be contacted)
     • to contact the parents/carer and provide agreed information (this must be done as soon as possible, preferably on the same day of the incident, preferably on the same day of the incident, unless otherwise agreed).

4. PROVIDING ONGOING SUPPORT
   - Your school might provide support for children impacted by abuse. This should include the development of a Student Support Plan in consultation with wellbeing professionals. This is an essential part of your duty of care requirements. Strategies may include:
     - Development of a safety plan, direct support and referral to wellbeing professionals.
     - You must follow the Four Critical Actions every time you become aware of a further instance or risk of abuse. This includes reporting new information to authorities.

CONTACT
DHHS CHILD PROTECTION
A BEA
North Division 1300 684 977
South Division 1300 685 795
East Division 1900 360 391
West Division (Bunyip) 1900 076 599
Whitehorse Div. Office 1900 684 977

AFTER HOURS
After hours, weekends, public holidays: 13 12 78

CHILD FIRST
www.childfirst.gov.au

VICTORIA POLICE
000 or your local police station

DET SECURITY SERVICES UNIT
(03) 8589 6266

STUDENT INCIDENT AND RECOVERY UNIT
(03) 9673 2934

EMPLOYEE CONDUCT BRANCH
(09) 8673 1960

DIACRESCAN OFFICE
Mickleburn 650 9297 0238
Ballarat 03/5373 7195
Sedan 03/5612 6400

SOUTHPORT 03/5433 2477

INDEPENDENT SCHOOLS VICTORIA
(03) 9825 7200

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APPENDIX C